Financial Statements Year Ended December 31, 2008

Under provisions of state law, this report is a public document Acopy of the report has been submitted to the entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court.

Release Date 7/20/09

Financial Statements Year Ended December 31, 2008

### Contents

Independent Auditors' Report	3-4
Required Supplementary Information	
Management's Discussion and Analysis	5-10
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets	11
Statement of Activities	12
Fund Financial Statements:	
Balance Sheet-Governmental Funds	13
Reconciliation of the Governmental Funds Balance	
Sheet to the Statement of Net Asset	14
Statement of Revenues, Expenditures, and Changes	
in Fund Balance-Governmental Funds	15
Reconciliation of the Statement of Revenues,	
Expenditures, and Changes in Fund Balances of	
Governmental Funds to the Statement of Activities	16
Statement of Revenues, Expenditures, and Changes in	
Fund Balance-Budget and Actual (GAAP Basis)-	
General Fund	17
Summary of Significant Accounting Policies	18-24
Notes to Financial Statements	25-31
Supplemental Material:	
Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government	
Auditing Standards	33-34
Summary of Audit Results	35
Schedule of Prior Year Audit Findings	36





Dallas Office 2425 N Central Expy Suite 200 Richardson, TX 75080 Phone 972 238 5900 Fax 972 238 5920

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#### **Independent Auditors' Report**

Board of Commissioners Fire District No. 5 of Caddo Parish, Louisiana Shreveport, Louisiana

We have audited the accompanying basic financial statements of Fire District No. 5 of Caddo Parish, Louisiana (a component unit of Caddo Parish, Louisiana), as of December 31, 2008, and for the year then ended, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of Fire District No. 5 of Caddo Parish, Louisiana as of December 31, 2008, and the results of its operations for the year then ended in conformity with United States of America generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 30, 2008, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Governmental Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's discussion and analysis on pages 5-10 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally

accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplemental information listed in the table of contents is presented for purpose of additional analysis and is not a required part of the basic financial statements of Fire District No. 5 of Caddo Parish, Louisiana. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

RBM LLP

Certified Public Accountants

Shreveport, Louisiana May 30, 2009



#### CADDO PARISH FIRE DISTRICT #5

1675 Leonard Road Shreveport, Louisiana 71115 (318) 797-4111 (318) 797-3821 Fax

Grayson Boucher, Fire Chief Brian Florsheim, Sr., Asst. Chief David J. Bryant, Asst. Chief Del Johnson, Chairman Lennis Elston, Sec.-Treas.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Our discussion and analysis of Fire District No. 5 of Caddo Parish (the District) financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2008. Please read it in conjunction with the District's financial statements, which begin on page 11.

#### FINANCIAL HIGHLIGHTS

For 2008, the total general revenues for the District were \$1,883,299.

During the year ended December 31, 2008, the District had total expenses, excluding depreciation, of \$1,057,505.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 11 and 12) provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds.

Fire District No. 5 of Caddo Parish was determined to be a component unit of Caddo Parish. The Caddo Parish Commission is financially accountable for the District because it appoints the organization's governing body and has the ability to impose its will on them. The accompanying financial statements present information only on the funds maintained by Fire District No. 5 of Caddo Parish.

#### Reporting the Fire District No. 5 of Caddo Parish as a Whole

Our analysis of Fire District No. 5 of Caddo Parish as a whole begins on page 7. One of the most important questions asked about the District's finances is "Is Fire District No. 5 of Caddo Parish as a whole better off or worse off as a result of the year's activities?" The Statement of

Net Assets and the Statement of Activities report information about the funds maintained by the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. Accruals of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net assets and changes in them. You can think of the District's net assets—the difference between assets and liabilities—as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the District's property tax base, to assess the overall health of the District.

In the Statement of Net Assets and the Statement of Activities, we record the following funds maintained by Fire District No. 5 of Caddo Parish as governmental activities:

Governmental activities - all of the expenses paid from the funds maintained by Fire District No. 5 of Caddo Parish are reported here which consists primarily of personal services, materials and supplies, fuel, repairs and maintenance, salaries, and other program services. Ad valorem taxes finance most of these activities.

#### Reporting the District's Most Significant Funds

Our analysis of the major funds maintained by Fire District No. 5 of Caddo Parish begins on page 13. The fund financial statements begin on page 13 and provide detailed information about the most significant funds maintained by Fire District No. 5 of Caddo Parish as a whole. The District's governmental funds use the following accounting approaches: Governmental funds - All of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain District expenses. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation at page 14.

#### FIRE DISTRICT NO. 5 OF CADDO PARISH AS A WHOLE

Following is the summary information from the statement of net assets (Table 1) and the statement of activities (Table 2) as of December 31, 2008:

Table 1 Net Assets

	Governmental Activities
	2008
Current and other assets	\$3,228,290
Capital assets	2,382,356
Capitalized bond costs	39,614
Total assets	\$5,650,260
Current liabilities	\$ 102,089
Long-term liabilities	2,965,000
Total liabilities	3,067,089
Net assets:	
Investment in capital assets, net of related debt	(582,644)
Restricted for debt service	608,376
Restricted for capital expenditures	1,039,534
Unrestricted	1,517,905
Total net assets	2,583,171
Total net assets & liabilities	\$5,650,260

Net assets of the District's governmental activities increased by \$685,104 or 36%. Unrestricted net assets, the part of net assets that can be used to finance the District expenses without constraints or other legal requirements, increased \$494,127 to \$1,517,905 at December 31, 2008 as a result of increased revenue.

Table 2
Changes in Net Assets

Governmental Activities 2008

Revenues:	
General Revenues	
Ad valorem taxes	\$1,366,452
Service fees	162,875
Annexation taxes	253,037
Interest	22,211
Fire insurance rebate	13,727
State supplemental pay	25,487
State revenue sharing	12,065
Donations	10,120
Miscellaneous	17,325
Total revenues	1,883,299
Expenses - General governmental	1,198,195
Increase in net assets	\$685 <u>,1</u> 04

Total revenues increased from \$1,008,846 in the year ended December 31, 2007 to \$1,883,299 in the year ended December 31, 2008. The increase can be attributed to an increase in the millage rates approved by voters to service a new bond issue.

#### THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds (as presented in the balance sheet on page 13) reported a combined fund balance of \$3,202,730 or a \$1,858,257 increase from the 2007 balance of \$1,644,473. The primary reasons for the increase are:

- General fund revenues exceeded general fund expenditures by \$487,505.
- Debt service fund revenues exceeded debt service fund expenditures by \$331,218.
- Capital projects fund revenues exceeded expenditures by \$1,039,534.

#### General Fund Budgetary Highlights

The District adopted a budget for its General Fund for the year ended December 31, 2008. There was one amendment to the budget during the year. The District's budgetary comparison is presented as required supplementary information and shown on page 17. Highlights for the year are as follows:

General Fund revenue from ad valorem taxes was significantly higher than projected primarily due to an increase in millage rates due to the bond issuance.

The budgetary comparison schedule presents information only on the General Fund.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of December 31, 2008, the District had invested \$3,534,300 in capital assets. (See Table 3 below)

Table 3
Capital Assets at Year End

	Governmental Activities 2008
	2008
Vehicles	\$2,358,495
Building and land	664,859
Equipment	510,946
Total	\$3,534,300
Major additions include:	
Vehicles	\$903,494
Land	9,500
Equipment	102,418
Total additions	\$1,015,412

More detail information about capital assets is presented in Note 5 to the financial statements.

#### DEBT

In 2000, the District issued general obligation bonds totaling \$800,000 for the purpose of acquiring buildings, machinery and equipment, including both real and personal property, to be used in giving fire protection to the property in the District. The bonds are payable from ad valorem taxes.

In 2008, the District issued \$2,500,000 in bonds for major purchases and improvements to the fire district. As part of the bond agreement, the district paid off the \$425,000 in Limited Tax Certificates that were issued in 2007.

### Table 4 Outstanding Debt at Year End

Governmental Activities 2008

Long-term debt

\$2,965,000

More detailed information about the debt is presented in Note 6 to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The District's management considered many factors when setting a fiscal year December 31, 2008 budget. Amounts available for appropriation in the governmental funds are expected to increase due to an increase in the property valuations and increase in millage rate.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by Fire District No. 5 of Caddo Parish and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Fire District No. 5 of Caddo Parish, at 1675 Leonard Road, Shreveport, Louisiana 71115.

Del Johnson Chairman

#### **Statement of Net Assets**

December 31,	2008
Assets:	
Cash and cash equivalents	\$1,552,568
Accounts receivable, net	1,649,722
Prepaid expenses	26,000
Capital assets, net	2,382,356
Capitalized bond costs	39,614
Total assets	\$5,650,260
Liabilities:	
Accounts payable	\$ 50,465
Accrued liabilities	14,709
Long-term liabilities:	
Bond payable - Portion due within one year	135,000
Bond payable - Portion due after one year	2,830,000
Interest payable	36,915
Total liabilities	3,067,089
Net Assets:	
Investment in capital assets, net of related debt	567,633
Restricted for - Debt service	447,052
Unrestricted	1,568,486
Total net assets	2,583,171
Total net assets and liabilities	\$5,650,260

#### **Statement of Activities**

	Expenses	Charges for Services	Programs Reven Operating Grants and Contributions	Capital Grants and	Governmental Activities - Net (Expenses) Revenues and Changes in Net Assets
Functions Programs -					
General Government	\$1,198,195		\$10,120	\$-	\$ (1,188,075)
Total Government					
Activities	\$1,198,195	\$-	\$10,120	\$-	(1,188,075)
Activities	Ψ1,170,173	Ψ-	\$10,120	<u>J</u> -	(1,188,073)
Taxes:					
Ad valorem taxes					1,619,489
Service fees					162,875
Interest					22,211
State supplemental pay					25,487
Miscellaneous					17,325
Fire insurance rebate					13,727
State revenue sharing					12,065
State Tevende Sharing					12,005
Total general revenue					
and special items					1,873,179
		·		<del></del>	
Excess of revenue over expenditures					685,104
Net assets - beginning of					
year					1,898,067
Net assets - end of year					\$2,583,171

#### **Balance Sheet-Governmental Funds**

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		Govern	mental Fur	id Types	_	
		General Fund	Debt Service Fund	Capital Projects Fund	Gove	Fotal rnmenta Tunds
Assets:						
Cash and cash equivalents	\$	266.642	\$246,392	\$1,039,534	\$1	,552,568
Ad valorem tax receivable, net	*		Ψ=,	<b>41,027,00</b>	Ψ-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
allowance for doubtful accounts	i	,097,904	375,938	_	1	,473,842
State revenue sharing receivable	_	8,961	-	_	_	8,961
Structure fee receivable, net allowance		- ,				-,
for doubtful accounts		159,814	_	_		159,814
Other receivables		7,105	-	_		7,105
Prepaid expenses		26,000	_	-		26,000
Capitalized bond costs		<u>-</u>	39,614	-		39,614
Total assets	\$1	,566,426	\$661,944	\$1,039,534	\$3	,267,904
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	36,511	\$ 13,954	\$ -	\$	50,465
Accrued liabilities		14,709		-		14,709
Total liabilities		51,220	13,954			65,174
Fund balances:						
Unreserved	1	,515,206	_	_	1	,515,206
		-	647,990	_	-	647,990
Reserved for debt service		_	-	1,039,534	1	,039,534
Reserved for debt service Reserved for capital project fund						
	1	,515,206	647,990	1,039,534	3	,202,730

#### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Asset

December 31,	2008
Total Fund Balances at December 31, 2008	
- Governmental Funds	\$3,202,730
Cost of capital assets at December 31, 2008, less –	
accumulated depreciation as of December 31, 2008	2,382,356
Long-term liabilities at December 31, 2008	
Bonds payable and accrued interest	(3,001,915)
Net assets at December 31, 2008 - Governmental Activities	\$2,583,171

### Statement of Revenue, Expenditures, and Changes in Fund Balance – Governmental Funds

Year Ended December 31, 2008

	Govern			
	General Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
Revenues:				
Ad valorem taxes	\$1,232,112	<b>\$</b> 387,377	<b>s</b> -	\$1,619,489
Service fees	162,875	_	_	162,875
Contributions	10,120	-	-	10,120
Interest	14,665	4,728	2,818	22,211
Fire insurance rebate	13,727		-	13,727
State supplemental pay	25,487	-	-	25,487
State revenue shanng	12,065	-	-	12,065
Miscellaneous	17,325	-	-	17,325
Total revenues	1,488,376	392,105	2,818	1,883,299
Expenditures:				
General government	930,152	10,361	15,690	956,203
Capital outlay	9,485	-	1,005,925	1,015,410
Debt service:				
Principal retirement	425,000	50,000	-	475,000
Interest	21,534	29,105	_	50,639
Retirement contribution	21,400	13,954	_	35,354
Total expenditures	1,407,571	103,420	1,021,615	2,532,606
Excess (deficiency) of revenue over (under) expenditures	80,805	288,685	(1,018,797)	(649,307)_
Other financing sources (uses):				
Transfer in	441,669	34,969	2,058,331	2,534,969
Transfer out	(34,969)	(2,500,000)	-	(2,534,969)
Bond proceeds	<u> </u>	2,507,564	-	2,507,564
Total other financing sources	406,700	42,533	2,058,331	2,507,564
Net change in fund balances	487,505	331,218	1,039,534	1,858,257
Fund balances, beginning of year	1,027,701	316,772	-	1,344,473
Fund balances, end of year	<b>\$</b> 1, <b>5</b> 15 <b>,</b> 206	\$647,990	\$1,039,534	\$3,202,730

### Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Net change in fund balance – total governmental funds		\$1,858,257
Amount reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. <i>However</i> , in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlays in the period:		
Depreciation expense	(140,690)	
Capital outlay	1,015,412	
Proceeds from borrowings are reported in governmental funds as revenues. However, in the Statement of Activities, there		874,722
is no recognition of revenue.		(2,507,564)
Interest expense accrued in Statement of Net Assets but not recognized in government funds until paid		(15,311)
Repayment of bond principal is an expenditure in the		
governmental funds, but the repayment reduces		
long-term liabilities in the Statement of Net Assets		475,000

### Statement of Revenue, Expenditures, and Changes in Fund Balance –Budget and Actual (GAAP Basis) – General Fund

Year Ended December 31, 2008

	Budget Amounts			Variance Favorable	
	Original	Final	Actual	(Unfavorable)	
Revenues:					
Ad valorem taxes	\$676,400	\$ 799,295	\$1,619,489	820,194	
Service fees	109,250	110,550	162,875	52,325	
Donations	-	-	10,120	10,120	
State revenue sharing	8,200	8,565	12,065	3,500	
Fire insurance rebate	13,750	13,725	13,727	2	
State supplemental pay	15,750	-	25,487	25,487	
Miscellaneous	_	27,446	17,325	(10,121)	
Interest	22,400	25,800	14,665	(11,135)	
Transfer from construction fund	,	1,019,500	1,021,615	2,115	
Total revenues and borrowings	830,000	2,004,881	2,897,368	892,487	
Expenditures:					
General government	769,635	915,068	989,868	(74,800)	
Capital outlay	52,500	1,079,800	1,014,318	65,482	
Total expenditures	822,135	1,994,868	2,004,186	(9,318)	
Excess of revenue					
over expenditures	\$ 7,865	\$10,013	\$893,182	\$883,169	

#### **Summary of Significant Accounting Policies**

#### Introduction

Fire District No. 5 of Caddo Parish, Louisiana (the "District") was created by Ordinance No. 2143 adopted by the Caddo Parish Commission on April 25, 1984 to provide fire protection, emergency medical and hazardous material services for the people of the District. The governing body of the District consists of a five member Board of Commissioners, appointed by the Caddo Parish Commission and is a component unit of the Parish of Caddo. Members serve two-year terms and do not receive compensation for their services.

#### Basis of Presentation

The financial statements of Fire District No. 5 of Caddo Parish have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

The accompanying financial statements of the District have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). In June 1999 the GASB issued Statement 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, and Statement 35, Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities. These Statements establish new financial reporting requirements for state and local governments and public colleges and universities throughout the United States. They require new information and restructure much of the information that governments have presented in the past. Comparability with reports issued in prior years is affected.

### Summary of Significant Accounting Policies

(Continued)

## Basis of Presentation - (continued)

The District has implemented GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments; GASB Statement No. 37 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus; GASB Statement No. 38, Certain Financial Statement Note Disclosures; and Governmental Accounting Standards Board Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.

#### Reporting Entity

As the governing authority of the parish, for reporting purposes, the Caddo Commission is the financial reporting entity for Caddo Parish. The financial reporting entity consists of (a) the primary government (Caddo Commission), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board Statement No. 14 established criteria for determining which component units should be considered part of the Caddo Commission for financial reporting purposes. The basic criteria for including a potential component unit within the reporting entity are financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. These criteria include:

- 1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the Commission to impose its will on that organization and/or

### Reporting Entity - (continued)

- b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Commission.
- 2. Organizations for which the Commission does not appoint a voting majority but are fiscally dependent on the Commission.
- Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Because the Caddo Parish Commission appoints the organization's governing body, the District was determined to be a component unit of the Caddo Parish Commission, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the District and do not present information on the Parish Commission, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

#### Basic Financial Statements – Government Wide Statements

The Fire District No. 5 of Caddo Parish financial statements include both government-wide and fund financial statements. Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Fire District No. 5 of Caddo Parish net assets are reported in four parts - invested in capital assets (net of related debt), restricted for debt service and capital asset purchasing, and unrestricted net assets.

The government-wide Statement of Activities reports both the gross and net cost of each of the Fire District No. 5 of Caddo Parish functions. The functions are supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by any related program revenues, which must be directly associated with the function. The net cost (by function) is normally covered by general revenues.

### Summary of Significant Accounting Policies

(Continued)

Basic Financial Statements – Government Wide Statements – (continued) This government-wide focus is more on the sustainability of Fire District No. 5 of Caddo Parish as an entity and the change in the Fire District No. 5 of Caddo Parish's net assets resulting from the current year's activities.

Basic Financial Statements – Fund Financial Statements The financial transactions of the Fire District No. 5 of Caddo Parish are recorded in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures. The various funds are reported by generic classification within the financial statements.

Fire District No. 5 of Caddo Parish uses the following fund types:

- General fund is the general operating funds of Fire District No.
   of Caddo Parish, Louisiana. It is used to account for all financial resources except those required to be accounted for in another fund.
- 2. Capital projects fund is used to account for financial resources to be used in the acquisition or construction of major capital facilities and equipment.
- 3. Debt service fund accounts for transactions relating to resources retained and used for the payment of principal and interest on the long-term obligations of the District.

The emphasis in fund financial statements is on the major funds in the governmental category. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. All three of the District's governmental funds are considered major funds.

#### **Basis of Accounting**

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Government-wide Financial Statements. The governmental funds in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Revenues of the Fire District No. 5 of Caddo Parish consist principally of property taxes, other intergovernmental revenues, donations, and interest income. Property taxes are billed and generally collected within the fiscal year in which the taxes are levied. Interest income is recorded when earned. Donations and other intergovernmental revenues are recorded when received in cash because they are generally not measurable until actually received.

Fund Financial Statements. The governmental funds financial statements are presented on the modified accrual basis of accounting. Under modified accrual basis of accounting, revenue is recorded when susceptible to accrual: i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this rule is the principal and interest on general obligation long-term debt, if any, is recognized when due. Depreciation is not recognized in the governmental fund financial statements.

#### Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an original maturity of three months or less.

#### Accounts Receivable

Uncollectible amounts due for ad valorem taxes are recognized as uncollectible using the allowance method. The allowance for uncollectible accounts at December 31, 2008, was \$44,575.

### **Summary of Significant Accounting Policies**

(Continued)

#### Capital Assets

Non-expendable capital assets are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Building and building improvements 15-50 years Equipment 5-20 years

#### Budget

A budget is adopted on a basis consistent with generally accepted accounting principles. An annual appropriated budget is adopted for the general fund expenditures. All annual appropriations lapse at fiscal year end.

On or before the last meeting of each year, the budget is prepared by fund, function, and activity and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

The proposed budget is presented to the district's Board of Commissioners for review. The board holds a public hearing and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated.

Expenditures may not legally exceed budgeted appropriations by more than five percent.

#### Long-term Obligations

Long-term obligations are reported as liabilities in the government-wide statements. Long-term debt is recognized as a liability of a governmental fund when due. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as fund liability of a governmental fund.

### Summary of Significant Accounting Policies (Concluded)

#### **Fund Equity**

Reserves represent those portions of fund equity not appropriable for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources.

#### Notes to Financial Statements

#### 1. Ad Valorem Taxes and Structure Fees

For the year ended December 31, 2008, taxes of 16.5 mills and 5.65 mills were levied on property with assessed valuations totaling \$59,213,960 and were dedicated as follows:

Maintenance	16.50 mills
Bond Sinking	5.65 mills
Structure Fees	\$125.00

Total taxes and structure fees levied were \$1,528,516.

Property tax millage rates are adopted in July for the calendar year in which the taxes are levied and recorded. All taxes are due and collectible when the assessment rolls are filed on or before November 15th of the current year, and become delinquent after December 31. Property taxes not paid by the end of February are subject to lien. Included in property taxes is approximately \$250,000 collected from the City of Shreveport for taxes it collected on property formerly in the boundaries of the District.

## 2. Cash and Cash Equivalents

At December 31, 2008, the district has cash and cash equivalents (book balances) as follows:

Demand deposits Demand deposits restricted for capital projects Certificates of deposit	\$ 493,411 1,039,534 19,623
Total cash and cash equivalents	\$1,552,568

Those deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. At December 31, 2008, the district has \$1,644,637 in deposits (collected bank balances). These deposits are secured from risk by \$500,000 of federal deposit insurance and pledged securities with a market value of \$2,452,813.

Notes to Financial Statements (Continued)

# 2. Cash and Cash Equivalents - (continued)

he pledged securities are held by a custodial bank in the name of the fiscal gent bank rather than in the name of the District. Accordingly, they are onsidered uncollateralized (Category 3) under the provisions of GASB codification C20.106; however, Louisiana Revised Statute 39:1229 imposes a tatutory requirement on the custodial bank to advertise and sell the pledged ecurities within ten days of being notified by the District that the fiscal agent ank has failed to pay deposited funds upon demand. Further, Louisiana tevised Statute 39:1224 states that securities held by a third party shall be eemed to be held in the District's name.

#### 3. Receivables

otal taxes and fees levied were \$1,528,515. Taxes and fees receivable a December 31, 2008, consisted of the following:

	Millage	M&O	Bonds	Service Fee	Total
			_		
Assessed taxes	16.5	\$977,030		\$ -	\$ 977,030
Assessed taxes	5.65	-	387,110	-	387,110
Assessed taxes	\$125/facility			164,375	164,375
'otal assessed taxes 'ax due on annexed		977,030	387,110	164,375	1,528,515
properties		149,716	-	-	149,716
Estimated allowance – 2.9%		(28,842)	(11,172)	(4,561)	(44,575)
let taxes and fees					
eceivable		1,097,904	375,938	159,814	1,633,656
'ension Contribution		21,400	13,954	-	35,354
2addo Sheriff Fee		1,954	1,274	12,328	15,556
Estimated Fees & Pension					
Contributions		23,354	15,228	12,328	50,910
let property taxes					
receivable		<b>\$1</b> ,07 <b>4</b> ,550	\$360,710	\$147,486	\$1,582,746

Notes to Financial Statements (Continued)

4. Due From Other Governmental Units

Amounts due from other governmental units (excluding the ad valorem

taxes) consist of the following:

Estimated State Revenue Sharing due \$8,961

5. Changes in Capital Assets

A summary of changes in capital assets for the year ended December 31, 2008, follows:

#### Changes in Capital Assets Year Ended December 31, 2008

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Capital assets:				
Buildings and				
land	\$ 655,359	\$ 9,500	<b>\$-</b>	\$ 664,859
Vehicles	1,455,001	903,494	_	2,358,495
Equipment	408,528	102,418	_	510,946
Total capital assets	2,518,888	1,015,412	-	3,534,300
Less accumulated				
depreciation:				
Buildings and				
land	121,092	23,089	-	144,181
Vehicles	720,106	84,767	_	804,873
Equipment	170,055	32,834	-	202,889
Total accumulated				
depreciation	1,011,253	140,690	-	1,151,943
		\$ 874,722	\$-	\$2,382,357
	\$1,507,635			

### Notes to Financial Statements

(Continued)

### 6. Long-Term Debt

The following is a summary of long-term debt transactions of the district for the year ended December 31, 2008:

Bonds Payable January 1, 2008	\$ 515,000
Bonds Retired	(50,000)
2008 Series Bonds Issued	2,500,000
Long-term Debt, December 31, 2008	\$2,965,000

Bonds payable at December 31, 2008, is comprised of the following issue:

\$800,000 general obligation bonds dated March 1, 2000; due in annual installments of \$40,000 to \$80,000 through March 1, 2016; plus interest due semiannually on March 1 and September 1 beginning September 1, 2000; secured by levy and collection of ad valorem taxes.

Series 2008 bonds issued at December 31, 2008 is comprised of \$2,500,000 due in annual installments of \$80,000 to 190,000 through March 1, 2028 plus interest from 2.5% to 5 % payable annually on March 1.

The annual requirements to amortize all debts outstanding as of December 31, 2008, are as follows:

Year Ending December 31,	Principal	Interest	Total
			-
2009	\$ 135,000	\$ 72,478	\$ 207,478
2010	140,000	138,725	278,725
2011	145,000	129,695	274,695
2012	150,000	121,308	271,308
2013	160,000	112,940	272,940
Thereafter	2,235,000	847,318	3,082,318
-	\$ 2,965,000	\$1 <u>,4</u> 22,464	\$4,387,464

Notes to Financial Statements

(Continued)

#### 7. Louisiana Firefighters Retirement System Pension

Plan Description. Substantially all full-time employees of Fire District No. 5 of Caddo Parish, Louisiana are members of the Louisiana Firefighters Retirement System (System), a cost sharing, multiple-employers defined benefit pension plan administered by a separate board of trustees.

Membership in the System is mandatory for all full-time firefighters employed by a municipality, parish, or fire protection District that did not enact an ordinance prior to January 1, 1980, exempting itself from participation in the system. Employees are eligible to retire at or after age 55 with at least 12 years of creditable service, or after age 50 with at least 20 vears of creditable service. At retirement, members are entitled to a retirement benefit, payable monthly for life, equal to 3 1/3% of their finalaverage salary for each year of creditable service, not to exceed 100% of their final-average salary. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. Employees who terminate with at least 12 years of service and do not withdraw their employee contributions may retire at or after age 55 (or at or after age 50 with at least 20 years of creditable service at termination) The plan also provides disability benefits. Benefits are established by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report can be obtained by writing to the Firefighters' Retirement System, 3100, Brentwood Drive, Baton Rouge, Louisiana 70809, by calling (504) 925-4060 or www.lafirefightersret.com.

Funding Policy. Plan members are required by state statute to contribute 8.0 percent of their annual covered salary and the Fire Protection District No. 5 of Caddo Parish is required to contribute at an actuarially determined rate. The current rate is 12.50 percent of annual covered Payroll. Contribution requirements of plan members and the Fire Protection District No. 5 of Caddo Parish are established and may be amended by state statute. As provided by Louisiana Revised Statute 11:103, the employer contributions are determined by actuarial valuation for the prior fiscal year. The District's contributions to the System for the years ended December 2008 and 2007 were \$41,700 and \$27,072, respectively.

#### **Notes to Financial Statements**

(Continued)

8. Commitments and Contingencies

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; error and omissions; injuries to employees; and natural disasters. The District carries commercial insurances for all risks of loss, including workers compensation.

9. Related Party Transactions The family of a member of the board of directors contributed the land upon which Fire Station 1 is located. Under the terms of the donation, if the building ever ceases to be used for public safety, the property reverts to the donors. Accordingly, the accompanying financial statements do not reflect the value of the land in Capital Assets.

10. On-Behalf
Payments For
Fringe-Benefits
and Salaries

GASB Statement No. 24 requires that on-behalf payments be recognized as both revenue and expenditure by an employer governmental entity. In accordance with this Statement, \$25,487 has been recognized in both intergovernmental revenue-state supplemental pay and public safety expenditure due to on-behalf payments for fringe benefits and salaries.

11. Comparison of Budget and Actual Expenditures on a Budgetary (Cash) Basis

As discussed in the Summary of Accounting Policies, the District's budget is prepared on a cash basis and its general purpose financial statements are presented on the basis prescribed by generally accepted accounting principles. The following table presents a reconciliation between the two bases of accounting and the comparison to budgeted amounts based on the cash basis of accounting.

Notes to Financial Statements

(Concluded)

11. Comparison
of General Fund
Budget
and Actual
Expenditures
on a Budgetary
(Cash) Basis
- (continued)

December 31, 2007	Actual On GAAP Basis	Adjustment To GAAP Basis	Actual On Budgetary Basis	Budget	Variance Favorable (Unfavorable)
Revenues:					
Taxes and fees	\$1,394,987	\$ (485,562)	\$ 909,425	\$ 909,845	\$ (420)
Intergovernmental:					
State revenue sharing	12,065	(3,499)	8,566	8,565	1
Fire insurance tax	13,727	-	13,727	13,725	2
State supplemental pay	25,487	(25,487)	-	-	-
Interest income	14,665		14,665	25,800	(11,135)
Miscellaneous revenues	27,445	-	27,445	27,446	(1)
Total revenues	1,488,376	(514,548)	973,828	985,381	(11,553)
Expenditures:					
Personnel	647,221	(720)	646,501	656,365	9,864
State supplemental pay	25,487	(25,487)	-	· -	-
Firefighting supplies	38,407	(31,444)	6,963	7,075	112
Maintenance	69,863	1,019	70,882	64,825	(6,057)
Utilities and telephone	25,367	339	25,706	25,750	44
Administrative	61,976	7,518	69,494	57,915	(11,579)
Professional fees	53,812	(50)	53,762	41,775	(11,987)
Tax collection fees	70,9 <b>0</b> 0	(826)	70,074	35,563	(34,511)
Contingency	-	23,143	23,143	25,800	2,657
Capital expenditures	<del>-</del>	1,015,411	1,015,411	1,079,800	64,389
Total expenditures	993,033	988,903	1,981,936	1,994,868	12,932
Excess (deficiency) of revenues over expenditures	\$ 495,343	\$ (1,503,451)	\$ (1,008,108)	<b>\$</b> (1,009,487)	\$ 1,379





Shreveport Office 624 Travis Street Suite 800 Shreveport, LA 71101 Phone 318 221 3615 Fax 318 425 2904

Dallas Office 2425 N Central Expy Suite 200 Richardson, TX 75080 Phone 972 238 5900 Fax 972 238 5920

www.rhm.com

Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Commissioners Fire District No. 5 of Caddo Parish, Louisiana Shreveport, Louisiana

We have audited the basic financial statements of the Fire District No. 5 of Caddo Parish, a component unit of the Caddo Parish Commission, as of and for the year ended December 31, 2008, and have issued our report thereon dated May 30, 2009. We conducted our audit in accordance with generally accepted auditing standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests revealed no instances of noncompliance that are required to be to be reported under *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with

generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended for the information of the District's management, the Board of Commissioners, the Caddo Parish Commission, and the Legislative Auditor of the State of Louisiana. However, this report is a matter of public record and its distribution is not limited.

RBM LLP

Certified Public Accountants

Shreveport, Louisiana May 30, 2009

#### Fire District No. 5 of Caddo Parish

#### **Summary of Audit Results**

December 31, 2008

#### Summary of Audit Results

- 1. The auditors' report expresses an unqualified opinion on the financial statements of Fire District No. 5 of Caddo Parish.
- 2. No significant deficiencies in internal accounting control were disclosed during the audit of the financial statements in the report on compliance and internal control over financial reporting based on an audit of financial statements performed in accordance with Government Auditing Standards.
- 3. No matters of noncompliance were disclosed in the auditor's report on compliance and internal control over financial reporting based on an audit of financial statements performed in accordance with Government Auditing Standards.
- 4. A separate management letter was not issued.

### Fire District No. 5 of Caddo Parish Schedule of Prior Years Audit Findings For Year Ended December 31, 2008

	Fiscal Year			Corrective
	Finding	Description	Corrective	Action/Partial
Ref.	Initially	of	Action	Corrective
No.	Occurred	Finding	Taken	Action Taken

There were no findings in 2007